

Message Text

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LIMDIS

FOLLOWING REPEAT BONN 19720 ACTION SECSTATE DTD 22 NOV 76.

QTE: C O N F I D E N T I A L AMEMBASSY BONN 19720

E.O. 11652: GDS
TAGS: MARR, PFOR, CSCE,ECE,GW

SUBJ: CALL ON FONOFF ASSISTANT SECRETARY
LAUTENSCHLAGER: OFFSET; BREZHNEV'S BASKET II
PROPOSALS

1. DURING MY NOVEMBER 18 CALL, DR. LAUTENSCHLAGER, FONOFF ASSISTANT SECRETARY FOR ECONOMIC AFFAIRS, NOTED THAT PRESIDENT-ELECT CARTER HAD MADE A STATEMENT TO THE EFFECT THAT A NEW US/FRG OFFSET AGREEMENT SHOULD BE NEGOTIATED AND ASKED IF I COULD SHED ANY LIGHT ON HIS THINKING IN THIS REGARD. I TOLD HIM THAT I HAD NOT SEEN ANY TEXT OF SUCH A REPORTED STATEMENT, ALTHOUGH I WAS AWARE THAT THERE HAD BEEN SOME PRESS STORIES ON THE SUBJECT. LAUTENSCHLAGER WENT ON TO
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EXPRESS HIS SATISFACTION WITH THE RECENT ARRANGEMENT, WHICH HE CONSIDERED A VERY GOOD SOLUTION TO THE OFFSET PROBLEM.

2. LAUTENSCHLAGER ASKED FOR MY VIEWS ON THE BREZHNEV BASKET II PROPOSALS FOR CONFERENCES ON ENVIRONMENT, TRANSPORTATION, AND ENERGY. I REPLIED THAT WE FELT IT

WOULD BE BETTER TO DISCUSS THESE MATTERS IN EXISTING ORGANIZATIONS, ADDING THAT I SAW THE BREZHNEV INITIATIVE AS AN EFFORT BY THE SOVIETS TO PRODUCE SOMETHING THAT THEY COULD POINT TO AT BELGRADE AS EVIDENCE OF PROGRESS IN IMPLEMENTING CSCE. LAUTENSCHLAGER OBSERVED THAT THERE ISN'T VERY MUCH OF SUBSTANCE TO FILL OUT A CONFERENCE. THIS MADE IT DIFFICULT FOR HIM TO RESIST PRESSURE FROM WITHIN HIS OWN MINISTRY TO ACCEPT PROPOSALS SUCH AS THOSE OF BREZHNEV, IN WHICH IN HIS VIEW THE FRG HAS NO INTEREST, SIMPLY TO ROUND OUT A BELGRADE AGENDA. I REITERATED OUR OWN LACK OF ENTHUSIASM FOR THE BREZHNEV PROPOSALS.

3. COMMENT: LAUTENSCHLAGER'S REFERENCE TO PRESSURE WITHIN THE FONOFF TO ACCEPT THE BREZHNEV PROPOSALS WAS REFLECTED IN A DISCUSSION WITH FONOFF OFFICIALS AND CSCE COMMISSIONER FASCELL IN BONN ON THE SAME DAY. WHILE DEPUTY ASSISTANT SECRETARY MEYER-LANDRUT DID NOT REPEAT NOT ARGUE FOR ACCEPTANCE OF THE BREZHNEV PROPOSALS, HE DID POINT OUT THAT THEY COULD NOT BE BURIED FOR ALL TIME IN THE ECE.

4. MEYER-LANDRUT CONTINUED THAT THE WEST SHOULD STUDY WHAT COULD BE USED FROM THE PROPOSALS, CHANGING THE PROPOSALS AS REQUIRED MUCH AS THE ORIGINAL SOVIET-SPONSORED CSCE CONCEPT HAD BEEN CHANGED BY THE WEST FOR ITS OWN PURPOSES. HE NOTED THAT THE SOVIETS HAD NOT YET PROVIDED US WITH SUFFICIENT DETAILS. MEYER-LANDRUT THOUGHT THAT THE WEST'S FIRST TASK WAS TO CONFIDENTIAL

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PRESS THE SOVIETS TO TELL US WHAT THEY WANTED, WITH THE WEST THEN SELECTING AND INFLUENCING CERTAIN ELEMENTS OF THE PROPOSALS.

5. MEYER-LANDRUT THEN REFERRED TO THE MANY TRANSPORTATION PROBLEMS WHICH THE FRG FACED AS THE CROSSROADS OF CENTRAL EUROPE, THE SOLUTIONS TO WHICH MIGHT BE USEFUL TO THE FRG. THE PROPOSAL ON THE ENVIRONMENT, HE SAID, RAISED A SPECIAL PROBLEM FOR THE FRG BECAUSE OF THE LOCATION OF THE FEDERAL ENVIRONMENT OFFICE IN BERLIN. MEYER-LANDRUT EMPHASIZED THAT THE FRG COULD NOT AGREE TO ANYTHING IN THIS FIELD WHICH DID NOT INCLUDE BERLIN.

6. MEYER-LANDRUT CONCLUDED HIS REMARKS TO FASCELL ON THE BREZHNEV PROPOSALS BY SUGGESTING THAT THE WEST BE PREPARED TO DISCUSS THEM IN BELGRADE AND NOT MERELY CHARGE THE SOVIETS WITH MAKING PROPAGANDA. END COMMENT. STOESEL

UNQTE: KISSINGER

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